

## Migration: Step 2 Part 1: Then and now of Migration

### Introduction

During this lesson students will learn about historical examples and understand different types of migration. They will then look at recent changes in legislation and analyse how this has affected migrants' lives.

### Objectives

- Students will have group discussions about migration as all time, worldwide phenomenon, using the timeline with different types of European migration throughout history.
- Students will analyse the legislation on migration to be aware of the causes and consequences that these laws and agreements have to the migrants that try to come to Europe and why they cross the Mediterranean in small boats.

### Preparation and materials

- Timeline with information about European migration. This timeline gives information about different types of migration from and to Europe in different historical periods. In the activities, we will ask students to focus on the 20th century as example.
- Factsheet with the information of the legislation changes about migration (annex 1) during the last decades. This document has multiple treaties and pieces of legislation. Depending on the age and maturity of your students, you can give them a shorter version of this document choosing some of the treaties or laws. This is a suggestion of the treaties you can choose:

- June 2001: Airline Rule European Council Directive
- February 2003: Dublin Regulation
- October 2004: Establishment of Frontex
- October 2004: Libya-Italy Agreement
- May 2015: Proposal for quota scheme
- September-November 2015: Temporary controls in countries borders
- March 2016: EU-Turkey statement & action plan
- February 2017: the EU-Libya deal
- December 2018: Marrakech Global Migration pact

- If you don't have enough time to work deeply in this step, you can made this part shorter, doing a lighter version of the historical migration types (if you are more focused on Social Studies) or a lighter version of the consequences of different

European legislations (if you prefer to focus in History). Any of the subjects will help students to understand the topic better and help them to create the documentary.

## Planning Grid

### 1. Introduction:

Remind the students of the video clip they have watched in the previous step and ask students to name more historical examples of migration to, from or in Europe. This will help to see how much knowledge they have.

### 2. Analysis of different migration types. Group discussion:

Tell students to find different examples of historical migration in the digital timeline since the beginning of 20th century (model: experts).

You can ask them to try to find an example or two for each type of migration (political, economic, religious...) and try to understand the reasons for it.

Example: The Huguenots in the 17th century were emigrants. They were refugees fleeing religious discrimination in France. They fled to countries like the Netherlands, England, Palatinate or Prussia.

### 3. Analysis of legislation on migration:

How has Europe dealt with migration recently?

- a) Tell students that Europe has changed its migration policies several times in recent years. Every time new laws, agreements and rules were implemented, this had consequences for migrants.  
Give them some examples of legislation and treaties on migration or give them the fact sheet about legislation to analyse it.
- b) Ask students to choose one of the rules/legislation changes and to answer the following questions based on that. They may have to find more information about their rule/legislation.
  - i) New challenges for migrants
  - ii) How do they cope with these new challenges?
  - iii) How do European countries react?
- c) Another option could be to ask students to decide what the impact of each decision has been. This could be done putting the treaties on a line from most negative to most positive, for example.

## ANNEX 1: FACT SHEET LEGISLATION

EXAMPLES OF EUROPE MIGRATION LEGISLATION AND TREATIES	
June 2001	<p><b>AIRLINE RULE EUROPEAN COUNCIL DIRECTIVE</b></p> <p>Under this European directive, an airline that lets someone on a plane without proper entry documents for the destination EU country has to pay the passenger's repatriation costs if they're turned away.</p> <p>There is an exception for refugees and asylum seekers, but airline companies are not in a capacity to decide whether this claim is legal. They are not willing to take the risk of having to cover the costs for deportation and therefore refuse anyone who does not have the right papers. This leaves refugees and asylum seek no alternative than to travel by sea or land.</p> <p>(Source: <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=LEGISSUM:l33139">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=LEGISSUM:l33139</a>)</p>
November 2002	<p><b>STRENGTHENING OF THE PENAL FRAMEWORK TO CONTROL MIGRATION</b></p> <p>The European Council decided to strengthening of the penal framework to prevent the facilitation of unauthorised entry, transit and residence, to provide European citizens with a high level of safety within an area of freedom, security and justice by developing common action among the Member States in the fields of police and judicial cooperation in criminal matters.</p> <p>In this framework measures should be taken to combat the aiding of illegal immigration both in connection with unauthorised crossing of the border in the strict sense and for the purpose of sustaining networks which exploit human beings. To that end it is essential to approximate existing legal provisions, in particular, on the one hand, the precise definition of the infringement in question and the cases of exemption defining the facilitation of unauthorised entry, transit and residence and, on the other hand, minimum rules for penalties, liability of legal persons and jurisdiction, which is the subject of this framework Decision The European Council decided that it is prohibited to help migrants who illegally come to Europe.</p> <p>(Source: <a href="http://www.europeanmigrationlaw.eu/en/immigration/372-2002946jha-strengthening-of-the-penal-framework-to-prevent-the-facilitation-of-unauthorised-entry-transit-and-residence.html">http://www.europeanmigrationlaw.eu/en/immigration/372-2002946jha-strengthening-of-the-penal-framework-to-prevent-the-facilitation-of-unauthorised-entry-transit-and-residence.html</a>)</p>

February 2003	<p><b>DUBLIN REGULATION</b></p> <p>This regulation says it should be decided quickly to which member state a asylum seeker should be brought. There it will be decided if asylum is granted. A database of fingerprints of migrants was established.</p> <p>(source:<a href="https://www.unhcr.org/en-us/4a9d13d59.pdf">https://www.unhcr.org/en-us/4a9d13d59.pdf</a>)</p>
April 2004	<p><b>OBLIGATION OF CARRIERS TO COMMUNICATE PASSENGER DATA</b></p> <p>Air carriers must give passenger information to the authorities. These information's are: number and type of travel document used, nationality, name and date of birth of the passenger, border crossing point of entry into the EU, departure and arrival time of the transportation, total number of passengers carried.</p> <p>(Source: <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=LEGISSUM:l14582">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=LEGISSUM:l14582</a>)</p>
October 2004	<p><b>ESTABLISHMENT OF FRONTEX</b></p> <p>Frontex, officially the European Agency for the Management of Operational Cooperation at the External Borders of the Member States of the European Union, was established by Council of Regulation. It began work on October 2005. Frontex was set up to help European Union member states control the borders between EU-countries and the external EU-borders in the same way.</p> <p>(Source: <a href="https://en.wikipedia.org/wiki/European_Border_and_Coast_Guard_Agency">https://en.wikipedia.org/wiki/European_Border_and_Coast_Guard_Agency</a>)</p>

October 2004	<p><b>LIBYA-ITALY AGREEMENT</b></p> <p>Libyan and Italian governments reached a secret agreement that obliged Libya to accept African immigrants deported from Italian territories. This resulted in the mass repatriation of many people from Lampedusa to Libya between 2004 and 2005, a move criticised by the European Parliament.</p> <p>Libya was the only North African country that did not have a formal agreement with the EU on tackling illegal immigration, and has become the focal point of refugees, most of whom have travelled from across Africa and the Middle East.</p> <p>(Source: <a href="https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2">https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2</a>)</p>
December 2009	<p><b>LISBON TREATY</b></p> <p>This treaty states that EU Member States are compelled to respect human rights, but also that the European Commission shall check member states' obligations in terms of human rights and the right of asylum.</p> <p>(Source: <a href="http://www.europarl.europa.eu/factsheets/en/sheet/153/management-of-the-external-borders">http://www.europarl.europa.eu/factsheets/en/sheet/153/management-of-the-external-borders</a>)</p>
March 2012	<p><b>EUROPEAN OMBUDSMAN INQUIRY</b></p> <p>The European Ombudsman opened an inquiry about how FRONTEX was controlling the borders. A report was published: "Lives lost in the Mediterranean Sea: who is responsible?". It points to the failure of NATO, Italy, Spain and Malta and other countries in meeting their obligations to respond to migrants' distress calls at sea in March 2011.</p> <p>(Source: Parliamentary Assembly. Council of Europe)</p>
May 2014	<p><b>EUROPEAN BORDER AND COAST GUARD/FRONTEX REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL</b></p> <p>In this regulation, rules are set for the surveillance of the external sea borders. This regulation has the objective to ensure the efficient monitoring of the crossing of external borders while contributing to ensuring the protection and saving of lives. In doing so, ships that try to enter EU-waters illegally can be intercepted.</p> <p>(Source: European migration law)</p>

<p>April 2015</p>	<p><b>EMERGENCY MEETING ABOUT MIGRANT CRISIS</b></p> <p>The European Council held an emergency meeting to discuss the migrant crisis. It agreed to triple funding for rescue operations aimed at migrant boats, and several EU member states promised more ships and other resources. It also agreed to look at ways to capture and destroy smugglers' boats before they can be launched, and to send immigration officers to non-EU countries.</p> <p>(Source: <a href="https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2">https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2</a>)</p>
<p>May 2015</p>	<p><b>PROPOSAL FOR QUOTA SCHEME</b></p> <p>The European Commission proposed that EU member states should take in a certain amount of refugees. Countries which had received large numbers of migrants and asylum applications – such as Italy, Malta and Germany – supported the proposal. Others such as Austria, Hungary, Slovakia and Estonia opposed it.</p> <p>(Source: <a href="https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2">https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2</a>)</p>
<p>September -November 2015</p>	<p><b>TEMPORARY CONTROLS IN COUNTRIES' BORDERS</b></p> <p>Different countries such as Germany, Austria, Slovenia, Croatia, and also Sweden introduced temporary controls on their borders to cope with the inflow of migrants. Other countries decided on more restrictive measures:</p> <p>Hungary closed its borders and declared a state of emergency. They approved new laws, making it a crime to cross the border illegally and to damage the barrier they built along their borders.</p> <p>Other countries like Austria, Slovenia, Macedonia also began to build barriers along their borders.</p> <p>(Source: <a href="https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2">https://en.wikipedia.org/w/index.php?title=Timeline_of_the_European_migrant_crisis&amp;action=edit&amp;section=2</a>)</p>

September 2015	<p><b>RELOCATION OF REFUGEES</b></p> <p>The EU interior ministers meeting voted by a majority to relocate 120,000 refugees EU-wide. Czech Republic, Hungary, Romania and Slovakia voted against the plan, but they were overruled. The idea was to distribute 120,000 refugees from Greece and Italy over two years. The scheme will only apply to refugees most in need of international protection; not economic migrants. The European Commission proposed that the scheme be mandatory for EU member states.</p> <p>(Source: <a href="https://en.wikipedia.org/w/index.php?title=Timeline of the European migrant crisis&amp;action=edit&amp;section=2">https://en.wikipedia.org/w/index.php?title=Timeline of the European migrant crisis&amp;action=edit&amp;section=2</a> )</p>
November 2015	<p><b>VALLETA SUMMIT ON MIGRATION</b></p> <p>This summit between European and African leaders was held in Valletta, Malta, to discuss the migrant crisis. The leaders signed an agreement to set up an Emergency Trust Fund to help development in African countries as well as to encourage those countries to take back some migrants who arrive in Europe.</p> <p>(Source: <a href="https://en.wikipedia.org/w/index.php?title=Timeline of the European migrant crisis&amp;action=edit&amp;section=2">https://en.wikipedia.org/w/index.php?title=Timeline of the European migrant crisis&amp;action=edit&amp;section=2</a> )</p>
March 2016	<p><b>EU-TURKEY STATEMENT &amp; ACTION PLAN</b></p> <p>The European Council and Turkey reached an agreement aimed at stopping the flow of irregular migration via Turkey to Europe. All new irregular migrants and asylum seekers arriving from Turkey to the Greek islands and whose applications for asylum have been declared inadmissible should be returned to Turkey. The EU and Turkey also agreed that for every Syrian being returned to Turkey from the Greek islands, another Syrian would be resettled to the EU; Turkey would take any necessary measures to prevent new sea or land routes for irregular migration opening from Turkey to the EU; The EU would disburse €3 billion under the Facility for Refugees in Turkey and other €3 billion by the end of 2018.</p> <p>(Source: <a href="https://www.europarl.europa.eu/news/en/headlines/priorities/refugees/20170629STO78632/migration-in-europe">https://www.europarl.europa.eu/news/en/headlines/priorities/refugees/20170629STO78632/migration-in-europe</a>)</p>

<p>February 2017</p>	<p><b>THE EU-LIBYA DEAL</b></p> <p>The European Union announced a deal in Malta to curb the flow of migrants from Libya. The EU would support the establishment of 'safe' refugee camps within Libya as well as voluntary repatriation of refugees who were willing to return to their countries of origin. Among other things, the deal would boost training and equipment to Libya's struggling coast guard and get more involved with neighboring nations including Algeria, Tunisia and Egypt to contain flows of migrants.</p> <p>The processing of these migrants would be done mainly by UNHCR and IOM officials funded by the EU. It was decided also that those qualified for asylum would be afforded passage to Europe while those who are unqualified would be resettled in Libya or repatriated to their countries of origin.</p> <p>The main problems that this agreement had is that Libya was embroiled in civil war and at the same time, there was news about the deplorable migrant conditions in Libya, so that the migrants who returned there were likely to end up in detention centers.</p> <p>(Source: <a href="https://www.e-ir.info/2017/04/11/the-eu-libya-migrant-deal-a-deal-of-convenience/">https://www.e-ir.info/2017/04/11/the-eu-libya-migrant-deal-a-deal-of-convenience/</a>)</p>
<p>December 2018</p>	<p><b>MARRAKECH GLOBAL MIGRATION PACT</b></p> <p>A United Nations conference about Global Compact for Safe, Orderly and Regular Migration adopted a migration pact in front of leaders and representatives from over 160 countries in Morocco. Around a dozen countries including US and some EU countries, driven by anti-immigrant populism, said it threatened their sovereignty and forced them to legalize illegal immigration. A final draft was agreed by all UN member states – except the United States.</p> <p>It is a framework for international cooperation but it is not legally binding.</p> <p>(Source: <a href="https://undocs.org/A/CONF.231/3">https://undocs.org/A/CONF.231/3</a> )</p>